

# City of Westminster Licensing Committee

Date: Wednesday 30 November 2016

Classification: For General Release

Title: Revision of Standard Conditions for Street

**Trading Licences and Penalty Point Scheme** 

Report of: Director of Public Protection and Licensing

Wards Involved: All

Policy Context: City of Westminster Act 1999

Financial Summary: Any costs associated with the decision will be

covered by existing street trading licence fees.

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Details:

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### 1. Executive Summary

1.1 On 21 September 2016, the Licensing Committee agreed for all holders of street trading licences and their associations to be consulted on a proposal to revise the standard conditions that apply to their licences and also the penalty point scheme that is used to enforce the standard conditions.

1.2 The consultation process has been undertaken and a set of revised standard conditions that incorporate the consultation responses has been drafted. This report seeks to have the revised standard conditions prescribed. Additionally, the report seeks for a recommendation to be given to the Cabinet Member for Housing, Regeneration, Business and Economic Development that the penalty point scheme should be amended to reflect the revised conditions.

### 2. Recommendation

#### 2.1 That:

2.1.1 The Committee prescribe the standard conditions set out in **Annex A** that will apply to all street trading licences pursuant to section 10(1) of the City of Westminster Act 1999 and that will replace the existing standard conditions that have applied to all street trading licences since 15 March 1999, once they come in to force.

2.1.2 The Committee recommend to the Cabinet Member for Housing, Regeneration, Business and Economic Development that the schedule to the penalty point scheme is replaced with the table set out in **Annex E** as and from the date that the revised standard conditions come in to force.

### 3. Standard Conditions

- 3.1 Street trading activities in the City of Westminster are regulated under the City of Westminster Act 1999 ('the Act'). A street trading licence may be granted subject to such reasonable terms and conditions relevant to street trading as the Council specifies. The Council may also prescribe standard conditions that are applicable to all street trading licences. The current standard conditions have applied since 15 March 1999.
- 3.2 Prior to prescribing any condition or varying an existing condition, the Act requires that the Council give notice in writing to all holders of street trading licences whom the council could reasonably expect would be affected by the proposed conditions or changes to the conditions, and also to any body that represents such licence holders.
- 3.3 On 21 September 2016, the Licensing Committee considered a revised set of standard conditions that incorporated the policies contained within the Council's Street Trading Policy and also a number of recommendations from Environmental Health, Trading Standards, the City Inspectors and the Fire Service. The Committee resolved:
  - 3.3.1 To give their approval for notice of consultation to be given to all holders of street trading licences of the proposed standard conditions and of the right for representations to be made in accordance with the statutory procedure set out in the City of Westminster Act 1999.
- 3.4 Notices were provided to all holders of street trading licences and their associations and representations were received from the West End Street Trading Association (WESTA), the Bayswater Road Artists' Association (BRAA) and the Green Park Arts & Crafts Association (GPACA). Discussions have taken place with the associations to provide an explanation of the conditions and to advise where it is proposed to amend the conditions in light of their concerns. The conditions that have been amended and the reasons for the amendments are set out in **Annex B**.
- 3.5 The associations have amended their representations as a result of the discussions that have taken place and are largely in support of the proposals. However, there are several conditions that remain a concern to the associations. These are set out in the table attached to the report as **Annex C** with the representation and the reason that it is not proposed to amend the condition.
- 3.6 The proposed standard conditions that were considered by the Committee on 21 September 2016 have been revised in view of the representations received to and are attached to the report as **Annex A**.

3.7 If the Committee are minded to prescribe any new or varied standard conditions, notice will be given of the changes to all street trading licence holders and the conditions will become effective 35 days after the date on which they are prescribed.

### 4. Street Trading Penalty Point Scheme

- 4.1 On 01 August 1996, following agreement with all street trading associations, the Council introduced a penalty point scheme to deal with breaches of street trading and temporary licence conditions. It sets out the Council's staged approach to enforcement in an open and transparent way and is applied where other engagement activities to achieve compliance have failed.
- 4.2 Under the scheme, each street trading licence standard condition has a prescribed number of points that will be allocated to a licence holder by the City Inspectors (Markets) if they breach that condition. These are set out in the schedule to the penalty point scheme.
- 4.3 On 21 September 2016, the Committee considered a revised schedule to the penalty point scheme that reflected the proposed changes to the standard conditions. In addition the number of points that were allocated to each condition was changed to either 3 or 5 points, instead of a range of 1 to 5 points. The Committee resolved:
  - 4.3.1 To give their approval for consultation to be undertaken with relevant stakeholders on the amended schedule to the street trading penalty point scheme to reflect the proposed changes to the standard conditions.
- 4.4 Consultation has now been undertaken with all holders of street trading licences and their associations on the proposed schedule to the penalty point scheme. The only representation about the proposed changes to the schedule was from the West End Street Trading Association (WESTA) who queried why condition 3 (the restriction on the maximum number of registered assistants) wasn't included in the schedule and therefore didn't have any points allocated to it. This was intentional, rather than an omission, as a licence holder would be stopped from registering more than three assistants if they attempted to do so. Penalty points therefore wouldn't be allocated. However, to avoid future confusion, it is proposed to include a statement to that effect in the schedule.
- 4.5 WESTA made further representations about the operation of the scheme but this was not subject to consultation. Their representation is set out in **Annex D** for completeness.
- 4.6 The proposed schedule to the penalty point scheme incorporating the consultation responses is attached to the report as **Annex E** for the Committee's information. The decision to modify the penalty point scheme will need to be made by the Cabinet Member for Housing, Regeneration, Business and Economic Development.

### 5. Financial Implications

- 5.1 Any costs associated with the giving of notices of any changes to the standard conditions or penalty point scheme and the enforcement of the revised conditions will be covered by the existing licence fees.
- 5.2 There are therefore no financial implications associated with the report.

### 6. Legal Implications

- 6.1 The City of Westminster Act 1999 sets out the statutory process that must be followed if the Council wishes to prescribe standard conditions. The statutory consultation process has been followed and full and proper consideration has been given to the representations received. If the Committee are minded to prescribe the revised standard conditions, notice will be given to all holders of street trading licences in accordance with the statutory procedure. This will avoid any judicial challenges to the implementation of the conditions.
- 6.2 Similarly, consultation on the proposed schedule to the penalty point scheme has been undertaken and all comments received have been taken in to consideration to avoid any judicial challenges.

### 7. Staffing Implications

7.1 There are no staffing implications resulting from this report.

### 8. Reason for Decision

- 8.1 The Council adopted its street trading policy in 2013. Certain provisions of the policy cannot be applied to street trading activities unless they are incorporated in to the conditions of the licence. The decision will allow the policy to be fully implemented and applied to all street trading licence activities. The proposed conditions will also ensure that street trading activities are conducted safely and without any negative impact on the surrounding areas.
- 8.2 The penalty point scheme will need to be updated to reflect any changes to the standard conditions. The recommendation will be taken in to consideration by the Cabinet Member for Housing, Regeneration, Business and Economic Development when considering the revised penalty point scheme.

If you have any queries about this report or wish to inspect one of the background papers please contact Mr Robin Grey on 020 7641 4605 or via email rgrey@westminster.gov.uk.

### Annexes

Annex A - Proposed street trading standard conditions

Annex B - Conditions that have been amended in view of the consultation responses

Annex C - Representations from the West End Street Trading Association (WESTA), the Bayswater Road Artists' Association (BRAA) and the Green Park Arts

& Crafts Association

Annex D - Representation from the West End Street Trading Association about the

penalty point scheme

Annex E - Proposed Schedule to the Penalty Point Scheme

### **Background Papers**

City of Westminster Act 1999

- Westminster City Council's Street Trading Policy 2013
- Standard conditions applicable to Street Trading Licences with effect from 15 March 1999
- Licensing Committee Report of 21 September 2016 entitled "Revision of Standard Conditions for Street Trading Licences and Penalty Point Scheme"
- Minutes of the Licensing Committee Meeting of 21 September 2016
- Representation from WESTA received on 10 November 2016 and amendment to representation received on 21 November 2016
- Representation from BRAA received on 16 November 2016 and the amendment to representation received on 21 November 2016.
- Representation from GPACA received on 18 November 2016.

### **Proposed Street Trading Standard Conditions**



### City of Westminster

STANDARD CONDITIONS PRESCRIBED BY THE WESTMINSTER CITY COUNCIL PURSUANT TO SECTION 10(1) OF THE CITY OF WESTMINSTER ACT 1999 THAT ARE APPLICABLE TO STREET TRADING LICENCES AS AND FROM 04 JANUARY 2016

#### **Definitions**

In the conditions unless the context otherwise requires the following expressions shall have the following meanings:

- (i) "Street Trading" shall have the meaning ascribed in Section 2 of the City of Westminster Act 1999
- (ii) "The Council" means the Westminster City Council.
- (iii) "Licence holder" means the person who is licensed under Section 9 of the City of Westminster Act 1999 to carry-on street trading.
- (iv) "Advertisement" means any word, letter, model, sign, placard, board, notice, whether illuminated or not, in the nature, and employed wholly or partly for the purposes of advertisement, announcement or direction and includes any hoarding or similar structure or any balloon used, or adapted for use for the display of advertisements, and references to the display of advertisement shall be constructed accordingly.
- (v) "Awning" means a sheet of canvas or other material, used as a protection against the weather, which projects as an extension of the roof beyond the structure of the stall.
- (vi) "Counterfeit" means any goods bearing a mark identical to or likely to be mistaken for a registered name, mark or logo which has been produced without the authorisation of the registered trade mark holder.
- (vii) "Electrical Supply" means either an electrical supply in the vicinity of a licensed pitch that is accessible through an electricity supply point provided by the Council or an electrical supply of a nearby premises.

- (viii) "Goods" means any goods, wares, merchandise or other articles that are offered, displayed or exposed or possessed for sale or supply on a stall.
- (ix) "Licensed street trading pitch" means a pitch in any street authorised as a place at which a licence holder may engage in street trading, and includes any temporary alternative place approved by the Council or a duly authorised officer of the Council.
- (x) "Pitch Limits" means the authorised ground markings defining the area within which a street trading stall is to be contained.
- (xi) "Premises" means any business, residential or vacant premises immediately behind the licensed pitch.
- means any (xii) "Receptacle" or "Stall" structure occupying a licensed street trading pitch that is used by the licence holder for the display of goods or in connection with his or her business and includes all goods offered or to be offered for sale and any additional structure or equipment used as part of the stall or business. On "isolated pitches" this also includes all refuse created as a result of the business except when it is left outside of the pitch in accordance with the waste collection scheme for the pitch.
- (xiii) "Refuse" includes any waste material.
- (xiv) "Registered Assistant" or "Assistant" means a person who the licence holder has registered with the Council as an assistant to assist them in the business of the stall.
- (xv) "Service" means a service offered for gain or reward.

### **Change of Details**

The licence holder shall notify the Council in writing of any permanent change of their name, address, telephone number and/or e-mail address within 7 days of the change occurring.

### Storage

2 The licence holder shall provide suitable and adequate premises for the storage of their receptacle when trading is not taking place.

The licence holder shall provide suitable and adequate provision for the storage of any perishable goods whilst at the licensed pitch, transporting the goods to/from the licensed pitch and away from the licensed pitch when trading is not taking place.

The licence holder shall notify the Council in writing of any change of address or addresses at which the stall and perishable goods are stored when trading is not taking place within 7 days of the change occurring.

# Registered Assistants

- At any one time, the licence holder shall have no more than three assistants registered with the Council per licensed pitch.
- The licence holder shall provide the Council with written notification of any change in the name, address and/or telephone number of any of their registered assistants within 7 days of the change occurring.
- The licence holder shall notify the Council in writing if a registered assistant ceases to work for them within 7 days of them ceasing.

### Supervision of Stall

- No trading shall take place unless the licence holder or a registered assistant is present on the stall.
- All registered assistants shall carry photographic identification, such as their Passport, Photo-card Driving Licence or National Identity Card, when working under this licence. The assistant shall produce their photographic identification for inspection by a Council Officer on request.

### **Days and Times**

8 Trading shall only take place on the days and during the times specified on the licence.

### **Trading Location**

9 Trading shall only take place at the location stated on the licence or other such temporary location agreed with the Council.

#### Commodities

- Only those goods specified on the licence shall be sold, offered for sale, displayed or exposed for sale, and only those services specified on the licence shall be supplied or offered for supply on the licensed street trading pitch.
- The licence holder shall ensure that there are no counterfeit goods present on the pitch or in any associated storage facilities.
- The licence holder shall keep a record of the name, address and contact number of the suppliers of their goods so that for any item on their pitch, the supplier can be contacted if required. The suppliers' contact details shall be provided to a Council Officer on reasonable request.

# Nature and Type of Receptacle

- The licence holder shall only trade from a receptacle that has been approved by the Licensing Service and that is set-up in accordance with the approved design and layout. The licence holder shall maintain their receptacle to minimise any deterioration in its appearance following the approval by the Licensing Service and shall remove any defacement from their receptacle as soon as is reasonably practicable.
- 14 Receptacles used for the sale of food shall be maintained and regularly cleaned to ensure that food is protected from risk of contamination.

#### Insurance

- The licence holder shall have third party public liability insurance cover that is effective throughout the time that the licence is in effect that covers the licence holder and all registered assistants whilst working on the stall. The insurance cover shall have a minimum liability of £2,000,000 or to the cover mutually agreed between the Council and the relevant licence holder's Association.
- No trading shall take place unless a copy of the current public liability insurance certificate or other similar evidence that proves the existence of the effective policy is available on the stall. The copy of the insurance policy certificate, or similar evidence, shall be made immediately available for inspection by a Council Officer on request.

# Commencement Times

17 Bayswater Road and Green Park Exhibitions

Licensed exhibitors shall not begin setting up their pitches before 7am but shall have their exhibits in place no later than 10.30am on the days that they are licensed to trade.

### **All Other Pitches**

The licence holder shall not commence setting up their pitch before 7am on weekdays & Saturdays or before 8am on Sundays.

When trading at the following location, the licence holder shall have arrived at their pitch, put their stall in position and started setting up by the following times:

Bell Street : 09.00am Church Street : 09.00am Berwick Street : 10.00am Maida Hill : 10.00am Rupert Street : 10.00am Strutton Ground : 11.00am Tachbrook Street : 10.00am The licence holder shall have commenced trading with all goods contained within the pitch area within one hour of the times set out above.

## Size and Set-up of Stall

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The trading area shall not exceed the dimensions specified on the licence and where applicable, any pitch limits marked on the ground, except during immediate re-stocking of the stall. The width of the pitch at the Bayswater Road and Green Park Exhibition shall be eighteen inches from the back edge of the footway.

All goods, containers and other articles shall be contained within the licensed pitch area and height and shall not project beyond.

- The licence holder shall not connect any part of their stall, advertisements or goods for sale to any other stall or to any electricity bollard, socket pillar, lamp post or other street furniture, except for an electric cable connected to an electrical supply point.
- No barriers shall be used on or around a licensed pitch unless specific consent for their use has been obtained from the Council

### **Head Room**

At the Bayswater Road and Green Park Exhibitions awnings with a minimum height of 6 feet 6 inches and a maximum height of 9 feet shall be permitted provided they are made of soft materials. The maximum forward projection of such awnings over the footway shall be 3 feet 6 inches at the Green Park Exhibition and 3 feet at the Bayswater Road Exhibition. No awning shall come within 3 feet of the kerb.

# Display of Licence Plate etc.

- The licence holder shall keep the licence and a copy of the conditions on the stall at all times that they are trading. Where the licence holder leaves a registered assistant in charge of the stall, the assistant shall keep the licence and a copy of the conditions on the stall whilst trading. The licence and conditions shall be made available for inspection by a Council Officer on request.
- The licence holder shall, at all times that they are trading, display a plate supplied by the Council indicating the licensed pitch number of the stall. This plate shall be kept prominently exhibited on the stall together with the name or business name of the licence holder.

### **Pricing**

The licence holder shall ensure that all goods displayed on the pitch, save for works of art or antiques, are priced in such a manner that customers can determine their price without assistance from the licence holder.

# Notices & Advertisements

- All advertisements shall be located within the licensed pitch and shall occupy no more than 10% of the surface area of each side of the stall. Advertisements on low screens, aprons or valances below table top level shall occupy no more than 10% of each panel.
- The name of the stall and goods or services on offer shall only be displayed:
  - (i) In the case of a kiosk or mobile stall, on a frieze or similar designed high-level place that is equivalent to a fascia sign on a shop front.
  - (ii) In the case of a gazebo, tensioned stall roof or umbrella with a valance, on the valance or on a board inside the stall.
- No advertisement shall be displayed on the licensed pitch that relates to any goods, commodities or services other than those offered for sale or provided on that pitch.
- No advertisements comprising of three-dimensional representations of products (such as, but not limited to, replica ice cream cones, coffee cups or chocolate bars), shall be displayed on the stall.
- No free-standing advertisements shall be located outside of the pitch area.
- No A-board or other free-standing advertisement shall be located within the licensed pitch unless it is part of the stall design that has been approved by the Council.
- No notices shall be displayed in the licensed pitch that would restrict a consumer's statutory rights, such as "No refunds" or "No returns".
- 32 Bayswater Road Exhibition only Own Work
  Subject to any personal dispensation which may
  have been granted to individual licence holder, the
  licence holder shall display a notice indicating that all
  works of art and craft on display or for sale are
  entirely the original works of the licence holder for
  that pitch. This notice shall be displayed in a
  prominent position so that it may easily be read by
  potential customers at all times that the licence
  holder is trading.

For avoidance of doubt, the reference to original work shall not include copies or prints or reproductions of any kind.

# Licence Holders' Vehicle

#### 33 Markets

When trading on the Berwick Street, Maida Hill, Rupert Street, Strutton Ground and Tachbrook Street markets, the licence holder shall remove their vehicles, unless they are the licensed receptacles, and all other items used for the setup of the stall by the time prescribed in any relevant traffic management order for the pedestrianisation of the street.

When trading on the Church Street market, the licence holder shall remove their vehicles, unless they are the licensed receptacles, and all other items used for the setup of the stall by 10 am.

Prior to the time prescribed in the relevant traffic management order for the pedestrianisation of the street or 10am in the case of the Church Street market, the licence holder shall not leave their vehicle in the street in which they trade unless the vehicle is:

- i) the licensed receptacle;
- ii) parked in approved parking spaces such as meter bays; or
- iii) temporarily parked for the purpose of loading and unloading goods during the set-up of the stall.

Loading and unloading shall be carried out as quickly as possible and the vehicle shall be removed immediately on completion.

The licence holder shall not return their vehicle to the market until 4pm or the time period prescribed in the relevant traffic management order for the pedestrianisation of the street has ended, whichever is later.

### **Other Licence Holders**

When parking restrictions are in force, the licence holder shall not leave his vehicle in the street in which he trades unless the vehicle is:

- (i) the licensed receptacle;
- (ii) temporarily parked for the purpose of loading and unloading goods during the set-up of the stall; or
- (iii) parked in approved parking spaces such as meter bays.

Loading and unloading shall be carried out as quickly as possible and the vehicle shall be removed immediately on completion.

#### Sale of Food

- No trading shall take place that involves the sale of food unless the licence holder is complying with all current food safety and food standards legislation.
- If authorised to sell food, the licence holder shall provide a First Aid box on their stall that is readily available for use at all times that they are trading.

### **Health & Safety**

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The licence holder must ensure the safety of themselves and other users of the market and must comply with all relevant and current legal requirements for health and safety (including, but not limited to, those relating to electrical, gas and fire safety).

# Safety of Equipment

37 Heat producing equipment (e.g. braziers) shall be so placed within the trading area as to offer maximum safety to the public. The position of such equipment in relation to other goods or materials shall be agreed with the Council's officers.

### Services and Amenities

Where an electrical supply has been provided by the Council for use by the licence holder:

- (i) No electrical supply other than that provided by the Council shall be used by the licence holder on the stall:
- (ii) The licence holder shall ensure that all electrical equipment in use on the stall is compatible with the electrical supply and does not either individually or in combination, exceed the rating (maximum amperage) of the supply;
- (iii) The licence holder shall be liable for the fees incurred in their use of the electrical supply and shall pay all such fees within 4 weeks of them becoming due;
- (iv) The licence holder and their assistant(s) shall take care when using or working nearby any electrical supply point. The licence holder shall be liable for any costs incurred in repairing electrical supply points due to their or their assistants' reckless behaviour or deliberate misuse of the electrical supply.

- The licence holder shall only use the electrical supply of a premises where no electrical supply point is provided by the Council. In such cases:
  - (i) the licence holder shall obtain the written consent of the bill payer and the Council in advance of connecting to the supply;
  - (ii) all supply lines shall be overhead with clearance of at least 2.6m and no cables shall be trailed along the ground;
  - (iii) the licence holder shall ensure that their supply lines are securely installed and suitably protected from damage and water ingress.
- A generator shall only be used where no electricity supply has been provided by the Council and the Council has given consent for the use of a generator by the licence holder. In such cases, no petrol-powered generator shall be used. The generator shall be located within the licensed pitch and so positioned that:
  - (i) it is not accessible by the public and does not present a danger to the passing public;
  - (ii) It is kept away from combustible materials and is provided with adequate ventilation;
  - (iii) it does not present a fire or similar hazard risk to the stall or goods displayed thereon; and
  - (iv) it does not cause any noise or fume nuisance. When refuelling fuel tanks, the generator shall be switched off, all persons shall be moved away from the generator and a fire extinguisher shall be positioned near to the generator.

Only one fuel-can with a capacity of no more than 5 litres shall be stored in the licensed pitch at any one time. It shall be of an approved type for carrying fuel oil. The can shall be stored away from any possible heat source.

**Electrical Safety** 

All electrical connections shall comply with the current edition of the Institute of Engineering & Technology (IET) Wiring Regulations. The equipment shall be constructed and maintained to prevent danger in compliance with the Electricity at Work Regulations 1989, or any Act/Regulations amending or replacing the same. Appropriate safety devices such as 30mA Residual Current Devices shall be used where necessary, particularly where the electrical equipment will be exposed to adverse conditions or will be used in association with hand held devices.

The licence holder shall arrange for all electrical equipment to be inspected by a competent person at appropriate intervals and shall retain the most recent certificate of inspection on the stall at all times that they are trading. The certificate shall be made available for inspection by a Council Officer on request.

### **Gas Safety**

The licence holder shall ensure through a system of checks and testing that all gas appliances, flues, pipe work and safety devices are maintained in a safe condition and shall make a visual inspection of these prior to them commencing trading on any day.

The licence holder shall arrange for all gas appliances, flues, pipe work and safety devices to be inspected by a competent person at appropriate intervals and shall retain the most recent certificate of inspection on the stall at all times that they are trading. The certificate shall be made available for inspection by a Council Officer on request.

All LPG cylinders, regulators and change-over devices shall be located in the open air or housed in a separate well ventilated, fire-resistance compartment. Any such compartment shall be ventilated at low level to the external air and shall have an exclusive access from outside the receptacle to enable safe access to shut off the cylinders in case of fire. The compartment shall be clearly marked "LPG – Highly Flammable – No Smoking".

Cylinders shall be stored well away from drains, waste water pits and soak-a-ways and shall be protected from tampering and/or accidental damage. Pipes, fittings and fixtures shall be provided with appropriate compression crimped joints. No slip-on rubber hosing shall be used without means of securing them and no hosing secured by work-drive "jubilee clip" type fittings shall be used.

### **Fire Safety**

- 44 No trading shall take place unless adequate fire fighting equipment is provided on the stall that is appropriate for the goods on sale, equipment in use and size of the stall. The licence holder shall provide as a minimum:
  - a Class A fire extinguisher of at least 4.5ltrs if they are authorised to sell non-food commodities;
  - (ii) a fire blanket and a Class B extinguisher (Foam or Dry Powder, as appropriate) of at least 4kg/4lt size if they are authorised to use cooking facilities;

- (iii) a class F type fire extinguisher if they are authorised to use a deep fat fryer;
- (iv) a dry powder or carbon dioxide fire extinguisher with a capacity of 4kg if they have received consent from the Council to use a generator.

The licence holder shall ensure that all fire fighting equipment has been adequately tested by a competent person and is in good working order.

- The licence holder shall be familiar with the operation of their fire safety equipment and shall position it on the stall so that it is readily available for use at all times that they are trading.
- The licence holder shall ensure that their assistants are all aware of what to do in the event of a fire.
- The licence holder shall keep the pitch clean and tidy and shall avoid a build-up of combustible materials.

#### Conduct

- The licence holder and their assistants shall treat the public and Council Officers fairly and with courtesy.
- The licence holder and their assistants shall not engage in any criminal activity or anti-social behaviour and, in particular, shall ensure that the following do not take place at the pitch:
  - (i) Indecent behaviour towards the public or other licence holders:
  - (ii) Acts of violence against any person (including other licence holders) or property and/or the attempt or threat of such acts;
  - (iii) Verbal abuse and/or aggression displayed towards any person;
  - (iv) Intimidation of any other licence holder;
  - (v) Touching, moving or interfering with another licence holder's stall.

### Assistance to Council Officers

The licence holder and their assistants shall give every assistance to Council Officers in carrying out their duties.

### Radios, Etc.

The licence holder shall not use or permit to be used on the licensed area or within the immediate vicinity any radio or other equipment or apparatus to produce music or other amplified sound except at a reasonable level within a closed vehicle or where specific consent has been provided by the Council for the use of such equipment in prescribed circumstances and the equipment is used in those circumstances.

### Damage

The licence holder shall not intentionally permit their stall or accessories to cause damage to the carriageway or footway and shall leave the trading pitch in a clean condition at the end of each trading period.

#### Refuse

The licence holder shall ensure that all refuse arising as a result of their activities, including waste water and oil, is placed in suitable covered containers that are kept exclusively for that purpose and that approved by the Council. Such refuse containers shall be provided by the licence holder, unless otherwise provided by the Council, and shall be kept as clean as is reasonably possible.

**NOTE:** This condition shall not apply to licence holders at the Bayswater Road Exhibition and Green Park Exhibition unless the Council requires it in any particular case.

Refuse containers for any non-liquid waste shall be emptied whenever necessary into any vehicle, container or compactor provided by the Council for that purpose. Refuse containers for waste water and oil shall be removed by the licence holder at the end of their trading period for disposal.

#### Removal

- The licence holder or their assistants shall remove the stall and goods for so long as may be necessary in the event of an emergency or in exercise of the Council's powers and duties when reasonably required to do so by a duly authorised officer of the Council, a police officer or an officer of any other emergency service.
- When trading on the Church Street, Berwick Street, Maida Hill, Rupert Street, Strutton Ground or Tachbrook Street markets, the licence holder shall not remove their receptacle from the licensed pitch until 4pm on any day that they are trading, unless they are required to do so by a Council Officer or an Officer of an emergency service.
- Unless trading on Rupert Street, the licence holder shall remove their stall and goods from the public highway to the place of storage, as stated on the application form or such other alternative place subsequently agreed by the Council in writing, within one and a half hours of either the time prescribed on the licence for the end of trading on that day or the time trading actually ceases (whichever is the earlier) unless prior consent has been granted by the Council for a later removal time or for the receptacle to remain in situ between consecutive trading periods.

If trading on Rupert Street, the licence holder shall remove their stall and goods from the public highway to the place of storage, as stated on the application form or such other alternative place subsequently agreed by the Council in writing, no later than 6.30pm.

### <u>Informatives</u>

#### General

The grant of a temporary street trading licence shall not be deemed to give any approval or consent which may be needed under any By-law, enactment or regulation other than Section 21 of the City of Westminster Act 1999.

For the avoidance of doubt this includes the requirement to seek and obtain planning permission and/or advertisement consent.

- The marginal subtitles inserted in these conditions are for the purpose of convenience only and shall not in any way affect the meaning or construction thereof.
- These conditions may be dispensed with or modified by the Council in any individual case by means of a licence variation in accordance with the statutory requirements.
- Where in these conditions there is reference to the consent or agreement of the Council, a licence holder may make a request in writing for such consent or agreement. Where any such consent or agreement is given, it may on such terms and conditions and subject to such restrictions as may be so specified.
- If a licence holder wishes any of the terms of a licence to be varied or the Council's agreement under these rules application must be made in writing to the Council in accordance with the statutory requirements.

### **Supervision of Stall**

6

It is the obligation of the licence holder to make full personal use of the street trading licence which means that the licence holder must personally attend at the stall during the hours and on the days that the licence authorises street trading to be carried on. A registered assistant can be present when the licence holder is temporarily unable to attend at the stall or if the licence holder can provide exceptional reasons

as to why he or she was unable to be present for a longer period but a failure to make full personal use of the licence is a ground for revoking the street trading licence in its own right.

### **Advertisements**

7 No illuminated advertisement shall be displayed on the outside of the stall or kiosk without an express consent under the Town and Country Planning (Control of Advertisements)(England) Regulations 2007

# Re-letting of Pitches

If the pitch is not utilised by the licence holder by the times set out in the standard conditions without the prior approval of the Council or its representative, the Council may at its discretion re-let the pitch for that day.

Note: It is the Council's policy normally to only re-let pitches in its street markets.

### Bayswater Road Exhibition - Display of 'Own Work' Notice

9(a)

The licence holders trading on the Bayswater Road Exhibition Site should be aware that the display of such an 'Own Work' notice would constitute an offence contrary to Section 1 of the Trade Descriptions Act 1968 if the indication given is false. Such a notice must not be displayed unless the works on display or for sale conform to the indication given in the notice.

- (b) A failure to display the notice as required by the condition will be taken into account by the Council if allegations are made to the effect that the works on display or for sale are not the original works of the licence holder concerned.
- (c) Inspection will be carried out on a regular basis by consumer protection officers so as to ensure compliance with the Trade Descriptions Act 1968. The display of a notice in breach of the terms of that Act is likely to result in the institution of prosecution proceedings and may lead to revocation of the licence.

### Services and Amenities

All electrical supply points provided by the Council for use by the licence holder shall remain the property and responsibility of the Council or its representatives.

### **ANNEX B**

### Conditions that have been amended in view of the consultation responses

| Condition  | Association<br>that<br>Representation<br>came from | Representation  | WCC Response  | Further Comments from the Association  | Outcome   |
|--|--|---|---|--|---|
| "Licensed Street Trader" or "Trader" means the person who is licensed under Section 9 of the City of Westminster Act 1999 to carry-on street trading.  | WESTA  | (iii) – In order to be more in line with the wording of the 1999 Act, change 'trader' to 'licence holder'.  | The proposed conditions will be revised to replace trader with licence holder.  | Agreed - Objection withdrawn   | Proposed conditions amended                                   |
| 3 Registered Assistants - At any one time, the licence holder shall have no more than three assistants registered with the Council per licensed pitch. | WESTA  | Members have no objection to the requirement to register assistants with the Council, however to limit the number to 3 is not acceptable.  Traders on isolated pitches can be licensed to trade for more than 12 hours. During this time there can be a changeover of 2/3 staff over 3/4 hour shifts. In addition, traders offer temporary employment to students studying to supplement their income whilst in London. In respect of isolated pitches it is considered reasonable to ask for no more than ten registered assistants. | The policy stipulates that a licence holder can have up to three registered assistants. Any increase in the number would be contrary to the policy.  The proposed conditions would not require that all persons who work on the stall are registered with the Council. Instead, condition 6 would require that the licence holder and/or one of the 3 registered assistants would have to be present at the pitch when trading takes place but other employees who are not registered with the Council may also be present.  The marginal title will be changed from "Attendance" to "Supervision" however. | Officers agreed this explanation would be outlined in the committee report. However, if not in the report then we would be happy to see it included in the explanatory note at the end of the conditions document. | Marginal title of condition amended to "Supervision of Stall" |

| 6 Attendance - No                          | WESTA | Members object to this                       | As per our discussion, this        | Proposed condition explained | Proposed  |
|--|-------|--|------------------------------------|------------------------------|-----------|
| trading shall take place                   |       | condition. The 1999 Act                      | condition only requires that the   | and objection withdrawn.     | condition |
| unless the trader or a                     |       | provides a specific ground of                | licence holder or a registered     | -                            | amended.  |
| registered assistant is                    |       | revocation of a street trading               | assistant is present on the stall  |                              |           |
| present on the stall.                      |       | licence. Furthermore, a                      | when trading is taking place. It   |                              |           |
| NOTE: It is the                            |       | scheme is in place, which as                 | doesn't prevent other people       |                              |           |
| obligation of the trader                   |       | far as we know has not been                  | working on the stall provided that |                              |           |
| to make full personal                      |       | withdrawn. Why is the                        | the licence holder or one of the   |                              |           |
| use of the street                          |       | scheme not being reviewed                    | registered assistants is present.  |                              |           |
| trading licence which                      |       | in light of the implementation               |                                    |                              |           |
| means that the                             |       | of the street trading policy?                | The attendance policy was not      |                              |           |
| licensed trader must                       |       | Members would like to know                   | incorporated in to the street      |                              |           |
| personally attend at                       |       | the council's definition for                 | trading policy. Instead, non-      |                              |           |
| the stall during the                       |       | 'temporarily unable to attend'               | attendance is dealt with on a      |                              |           |
| hours and on the days                      |       | <ul> <li>what reasons and for how</li> </ul> | case-by-case basis in accordance   |                              |           |
| that the licence                           |       | long?There is a separate                     | with policy ST10.                  |                              |           |
| authorises street                          |       | Informative section at the                   |                                    |                              |           |
| trading to be carried                      |       | end of the document and it is                | The "Note" will be removed from    |                              |           |
| on. A registered                           |       | suggested this note along                    | the condition and included in the  |                              |           |
| assistant can be                           |       | with other grounds for a                     | informatives.                      |                              |           |
| present when the                           |       | revoking a licence be moved                  |                                    |                              |           |
| trader is temporarily                      |       | there.                                       |                                    |                              |           |
| unable to attend at the                    |       |  |                                    |                              |           |
| stall or if the trader can                 |       |  |                                    |                              |           |
| provide exceptional                        |       |  |                                    |                              |           |
| reasons as to why he                       |       |  |                                    |                              |           |
| or she was unable to                       |       |  |                                    |                              |           |
| be present for a longer                    |       |  |                                    |                              |           |
| period but a failure to                    |       |  |                                    |                              |           |
| make full personal use of the licence is a |       |  |                                    |                              |           |
|  |       |  |                                    |                              |           |
| ground for revoking the street trading     |       |  |                                    |                              |           |
| licence in its own right.                  |       |  |                                    |                              |           |
| incence in its own fight.                  |       |  |                                    |                              |           |

| 12 Commodities - The    | WESTA | If members understand this     | The intention of the condition was   | Objection withdrawn. | Proposed  |
|-------------------------|-------|--------------------------------|--------------------------------------|----------------------|-----------|
| rader shall keep a      |       | condition correctly, the       | not to require records to be kept    |                      | condition |
| record of the name,     |       | Council is requiring a trader  | on the stall but to avoid confusion, |                      | amended.  |
| address and contact     |       | to keep on the pitch, the      | it will be reworded as follows:"The  |                      |           |
| number of the           |       | details of suppliers of their  | licence holder shall keep a record   |                      |           |
| suppliers of their      |       | goods. Traders strongly        | of the name, address and contact     |                      |           |
| goods, such that the    |       | object to this requirement. If | number of the suppliers of their     |                      |           |
| supplier of any item on |       | there is a case for            | goods so that for any item on their  |                      |           |
| the pitch can be        |       | investigation then a trader    | pitch, the supplier can be           |                      |           |
| contacted if required.  |       | should be notified in writing  | contacted if required. The           |                      |           |
| The suppliers' contact  |       | and requested to provide       | suppliers' contact details shall be  |                      |           |
| details shall be        |       | such details. Members do not   | provided to a Council Officer on     |                      |           |
| provided to a Council   |       | have means for secure lock     | reasonable request."                 |                      |           |
| Officer on request.     |       | up of documents, and space     |                                      |                      |           |
|                         |       | is very limited within the     |                                      |                      |           |
|                         |       | inside of a kiosk. The         |                                      |                      |           |
|                         |       | condition should be revised    |                                      |                      |           |
|                         |       | so as to remove the            |                                      |                      |           |
|                         |       | requirement to keep            |                                      |                      |           |
|                         |       | documents on the pitch.        |                                      |                      |           |
|                         |       |                                |                                      |                      |           |
|                         |       |                                |                                      |                      |           |
|                         |       |                                |                                      |                      |           |

| 13 Nature and Type of    | WESTA | From experience for seeking   | When considering a new                  | Objection withdrawn. | Proposed  |
|--------------------------|-------|-------------------------------|---|----------------------|-----------|
| Receptacle - The         |       | receptacle approval for       | receptacle, the Licensing Service       |                      | condition |
| trader shall only trade  |       | isolated pitches, the         | may consult with a number of            |                      | amended.  |
| from a receptacle that   |       | Licensing Service does not    | partners, including the Planning        |                      |           |
| has been approved by     |       | exercise its powers. Approval | Service, Environmental Health           |                      |           |
| an authorised officer of |       | is required from the Planning | etc. However, it would be the           |                      |           |
| the Licensing Service    |       | Service who seems to have     | Licensing Service that would            |                      |           |
| and that is set-up in    |       | the final decision on stall   | consider the responses and make         |                      |           |
| accordance with the      |       | design. Furthermore some      | the decision to approve a               |                      |           |
| approved design and      |       | cases for approval have       | receptacle. The comment that it         |                      |           |
| layout. The trader shall |       | been referred to the          | may be a Licensing Sub-                 |                      |           |
| maintain their           |       | Licensing Sub-Committee,      | Committee who make a decision           |                      |           |
| receptacle to minimize   |       | therefore the condition be    | to approve a receptacle is              |                      |           |
| any deterioration in its |       | amended to give approval 'by  | accepted so the proposed                |                      |           |
| appearance following     |       | an authorised officer of the  | condition will be changed from          |                      |           |
| the approval by the      |       | Council'.                     | "The trader shall only trade from a     |                      |           |
| Licensing Service and    |       |                               | receptacle that has been                |                      |           |
| shall remove any         |       |                               | approved by <b>an <u>authorised</u></b> |                      |           |
| defacement from their    |       |                               | officer of the Licensing Service"       |                      |           |
| receptacle as soon as    |       |                               | to "The licence holder shall only       |                      |           |
| is reasonably            |       |                               | trade from a receptacle that has        |                      |           |
| practicable.             |       |                               | been approved by the Licensing          |                      |           |
|                          |       |                               | Service".                               |                      |           |

| 24. The trader shall    | BRAA | IMPORTANT. This is not an        | Agree - following discussions with | - | Proposed  |
|-------------------------|------|----------------------------------|------------------------------------|---|-----------|
| ensure that all goods   |      | appropriate stipulation for      | Trading Standards regarding the    |   | condition |
| displayed on the pitch  |      | Exhibitions and it is vital that | intention of the condition, it is  |   | amended.  |
| or services offered on  |      | this paragraph be revised        | proposed to revise the wording of  |   |           |
| the pitch are priced in |      | and an exception made as         | the condition: "The licence holder |   |           |
| such a manner that      |      | such. Artists are not            | shall ensure that all goods        |   |           |
| customers can           |      | exhibiting and selling           | displayed on the pitch, save for   |   |           |
| determine their price   |      | similar/identical commodities    | works of art or antiques, are      |   |           |
| without assistance      |      | as in the case of                | priced in such a manner that       |   |           |
| from the trader.        |      | fruit/vegetable, kitchenware,    | customers can determine their      |   |           |
|                         |      | hardware or other products.      | price without assistance from the  |   |           |
|                         |      | Artwork varies enormously        | licence holder."                   |   |           |
|                         |      | according to its style, size,    |                                    |   |           |
|                         |      | materials used, complexity,      |                                    |   |           |
|                         |      | whether framed or unframed       |                                    |   |           |
|                         |      | etc In the large majority of     |                                    |   |           |
|                         |      | cases, pricing etiquette has     |                                    |   |           |
|                         |      | always been maintained           |                                    |   |           |
|                         |      | discreetly as a matter for       |                                    |   |           |
|                         |      | discussion only between          |                                    |   |           |
|                         |      | Artist and Client. We would      |                                    |   |           |
|                         |      | vigorously oppose prices         |                                    |   |           |
|                         |      | being mandatorily displayed,     |                                    |   |           |
|                         |      | as this would detract from the   |                                    |   |           |
|                         |      | elegance and simplicity of       |                                    |   |           |
|                         |      | individual displays, and lead    |                                    |   |           |
|                         |      | to undercutting. This            |                                    |   |           |
|                         |      | paragraph should apply to        |                                    |   |           |
|                         |      | Markets only, not to             |                                    |   |           |
|                         |      | Exhibitions.                     |                                    |   |           |

| 32. Bayswater Road        | BRAA | This is essential and was    | Agree - The former notes will be      | - | Proposed     |
|---------------------------|------|------------------------------|---------------------------------------|---|--------------|
| Exhibition only – Own     |      | present in the original      | added to the informatives -           |   | informatives |
| WorkSubject to any        |      | Conditions (37) but went     | NOTES:(i) Licensees should also       |   | amended.     |
| personal dispensation     |      | much further with a large    | be aware that the display of such     |   |              |
| which may have been       |      | deterrent spelled out in the | a notice would constitute an          |   |              |
| granted to individual     |      | Notes. We would like this    | offence contrary to Section 1 of      |   |              |
| traders, the exhibitor    |      | Deterrent retained, though   | the Trade Descriptions Act 1968 if    |   |              |
| shall display a notice    |      | possibly abbreviated if      | the indication given is false. Such   |   |              |
| indicating that all       |      | necessary.                   | a notice must not be displayed        |   |              |
| works of art and craft    |      |                              | unless the works on display or for    |   |              |
| on display or for sale    |      |                              | sale conform to the indication        |   |              |
| are entirely the original |      |                              | given in the notice.(ii) A failure to |   |              |
| works of the trader       |      |                              | display the notice as required by     |   |              |
| licensed for that pitch.  |      |                              | the condition will be taken into      |   |              |
| This notice shall be      |      |                              | account by the Council if             |   |              |
| displayed in a            |      |                              | allegations are made to the effect    |   |              |
| prominent position so     |      |                              | that the works on display or for      |   |              |
| that it may easily be     |      |                              | sale are not the original works of    |   |              |
| read by potential         |      |                              | the licence holder concerned.(iii)    |   |              |
| customers at all times    |      |                              | Inspection will be carried out on a   |   |              |
| that the trader is        |      |                              | regular basis by consumer             |   |              |
| trading.For avoidance     |      |                              | protection officers so as to ensure   |   |              |
| of doubt, the reference   |      |                              | compliance with the Trade             |   |              |
| to original work shall    |      |                              | Descriptions Act 1968. The            |   |              |
| not include copies or     |      |                              | display of a notice in breach of the  |   |              |
| prints or reproductions   |      |                              | terms of that Act is likely to result |   |              |
| of any kind.              |      |                              | in the institution of prosecution     |   |              |
|                           |      |                              | proceedings and may lead to           |   |              |
|                           |      |                              | revocation of the licence.            |   |              |

| 33Other traders            | BRAA | Most of this paragraph is not    | Agree - The proposed condition     | - | Proposed  |
|----------------------------|------|----------------------------------|------------------------------------|---|-----------|
| The trader shall not       |      | relevant to BWR. However,        | shall be amended to add "When      |   | condition |
| leave his vehicle in the   |      | 33 'Other Traders' is, and we    | parking restrictions are in force, |   | amended   |
| street in which he         |      | are not in agreement with        | the licence holder shall not leave |   |           |
| trades unless the          |      | this point. It is essential that | his vehicle in the street in which |   |           |
| vehicle is: (i) the        |      | the original last sentence       | he trades unless" to the Other     |   |           |
| licensed receptacle; (ii)  |      | from the existing Conditions     | Traders section of the condition   |   |           |
| temporarily parked for     |      | (29) be restored, stating that   |                                    |   |           |
| the purpose of loading     |      | "This condition shall not        |                                    |   |           |
| and unloading goods        |      | apply when waiting               |                                    |   |           |
| during the set-up of       |      | restrictions are not in force".  |                                    |   |           |
| the stall; or (iii) parked |      | Artists must have their          |                                    |   |           |
| in approved parking        |      | vehicles close by as the         |                                    |   |           |
| spaces such as meter       |      | vehicle serves to house          |                                    |   |           |
| bays. Loading and          |      | packing materials, personal      |                                    |   |           |
| unloading shall be         |      | effects etc. The packaging of    |                                    |   |           |
| carried out as quickly     |      | large paintings requires the     |                                    |   |           |
| as possible and the        |      | above, plus the stability of a   |                                    |   |           |
| vehicle shall be           |      | car-boot or van-floor for        |                                    |   |           |
| removed immediately        |      | careful packing (often for       |                                    |   |           |
| on completion.             |      | Export). Additionally, Artists   |                                    |   |           |
|                            |      | do not have the security of a    |                                    |   |           |
|                            |      | trestle or stand behind which    |                                    |   |           |
|                            |      | they operate, thus cash-         |                                    |   |           |
|                            |      | boxes, card-payment devices      |                                    |   |           |
|                            |      | etc. cannot be safeguarded       |                                    |   |           |
|                            |      | without the proximity of a       |                                    |   |           |
|                            |      | locked vehicle. Please           |                                    |   |           |
|                            |      | modify this Condition above      |                                    |   |           |
|                            |      | as a matter of urgency.          |                                    |   |           |

| 51 Radios etc The       | WESTA   | Members trading on isolated  | A condition prohibiting the use of  | Objection withdrawn but must  | Proposed            |
|-------------------------|---------|------------------------------|-------------------------------------|-------------------------------|---------------------|
| trader shall not use or | 1120171 | pitches consider the         | any radio, cassette playing or      | be acknowledged in document   | condition           |
| permit to be used on    |         | prohibition of playing of a  | other equipment/apparatus to        | that application can be made. | amended.            |
| the licensed area or    |         | radio as background music    | produce music or other sound,       | mat application can be made.  | Proposed            |
| within the immediate    |         | unreasonable. The level of   | except in a closed vehicle and at   |                               | informatives        |
| vicinity any radio or   |         | such noise cannot be         | a reasonable volume, has been in    |                               | replaced with:      |
| other equipment or      |         | considered to be a nuisance. | place since 1999 to prevent         |                               | "Where in these     |
| apparatus to produce    |         | Furthermore, in recent times | nuisance. However, it is accepted   |                               | conditions there is |
| music or other          |         | there has been known to be   | that there may be certain           |                               | reference to the    |
| amplified sound except  |         | high levels of 'music' noise | situations and trading locations    |                               | consent or          |
| within a closed vehicle |         | from business outlets,       | where music played at an            |                               | agreement of the    |
| and at a reasonable     |         | special events and new       | appropriate level may not cause a   |                               | Council, a licence  |
| level.                  |         | busker sites.                | nuisance. It is therefore proposed  |                               | holder may make     |
| 10 101.                 |         | buoker elect.                | to amend the condition: "The        |                               | a request in        |
|                         |         |                              | licence holder shall not use or     |                               | writing for such    |
|                         |         |                              | permit to be used on the licensed   |                               | consent or          |
|                         |         |                              | area or within the immediate        |                               | agreement.          |
|                         |         |                              | vicinity any radio or other         |                               | Where any such      |
|                         |         |                              | equipment or apparatus to           |                               | consent or          |
|                         |         |                              | produce music or other amplified    |                               | agreement is        |
|                         |         |                              | sound except at a reasonable        |                               | given, it may on    |
|                         |         |                              | level within a closed vehicle or    |                               | such terms and      |
|                         |         |                              | where specific consent has been     |                               | conditions and      |
|                         |         |                              | provided by the Council for the     |                               | subject to such     |
|                         |         |                              | use of such equipment in            |                               | restrictions as     |
|                         |         |                              | prescribed circumstances and the    |                               | may be so           |
|                         |         |                              | equipment is used in those          |                               | specified."         |
|                         |         |                              | circumstances."Each request         |                               | '                   |
|                         |         |                              | would be considered on its          |                               |                     |
|                         |         |                              | individual merits and permission,   |                               |                     |
|                         |         |                              | if given, may vary from location to |                               |                     |
|                         |         |                              | location.                           |                               |                     |

# Annex C Representations from the West End Street Trading Association (WESTA), the Bayswater Road Artists' Association (BRAA) and the Green Park Arts & Crafts Association

| Condition | Association<br>that<br>Representation<br>came from | Representation  | WCC Response   | Further Comments from the Association  | Outcome  |
|-----------|--|---|--|--|--|
|           | WESTA  | The Association is aware that the council is currently undertaking a review of the street trading policy. In part, the changes to the standard conditions are to reflect this policy. In the circumstances, we consider the review of conditions is premature and suggest it would make more sense to revise the conditions upon completion of the policy review. | The policy was adopted in December 2013 and the policies contained therein need to be converted in to the standard conditions so that they can be applied to existing street trading activities. If any future review of the policy has an impact on the standard conditions, they will again be reviewed. | During discussions it was acknowledged that there were parts of the policy that required review in order to establish a clear approach to enforcement, In particular, advertising and attendance. We hope future discussion on these matters will take place as indicated by officers. | Should any proposed condition be prescribed that impacts an existing operation, the City Inspectors will work with licence holders to achieve compliance prior to taking enforcement action. Officers will discuss the implementation of the attendance section of the street trading policy with WESTA and how that fits with the Council's powers to revoke a licence. |

| - | WESTA | Members feel the increase in the number of conditions from 37 to 57 is excessive. | The conditions haven't been reviewed since 1999 and street trading activities have changed since that time. The additional conditions have been proposed to implement sections of the policy and also recommendations from Environmental Health, Trading Standards, the Fire Service and the City Inspectors as a result of recent issues surrounding street trading activities. Any particular condition that is suggested as unnecessary is discussed below. | As stated in our representation discussed at the meeting, licence holders are concerned about the approach to enforcement where officers have duplicate statute to use for noncompliance. We would ask officers to produce an enforcement protocol outlining their approach. It is suggested this protocol could form part of the penalty point scheme. | The proposed conditions set the standards for street trading activities across the City. The City Inspectors will work closely with partners when enforcing licence conditions. The Council's enforcement concordat is currently under review and the comments about the enforcement protocol will be fed in to that review. |
|---|-------|---|--|---|--|
| - | WESTA | Why has it been necessary to propose conditions that duplicate other legislation? | See conditions 24 & 31 below   | Comments above apply to duplicate conditions. Licence holders still object to all pricing being displayed on stalls due to available space.   | As above.  |

| (xii) - Receptacle" or   | WESTA | Members do not agree        | The contradiction will be          | The Association             | Proposed definition         |
|--------------------------|-------|-----------------------------|------------------------------------|-----------------------------|-----------------------------|
| Stall" means any         |       | with the additional         | remedied by removing               | continues to strongly       | amended to exclude waste    |
| structure occupying a    |       | requirement for isolated    | reference to refuse containers     | object. As explained there  | that is left outside of the |
| licensed street trading  |       | pitches that rubbish must   | in condition 18. We consider       | is insufficient space for   | pitch for collection in     |
| pitch that is used by    |       | be kept within the trading  | that all refuse should be placed   | refuse and containers to    | accordance with the waste   |
| the trader for the       |       | pitch. If you look at       | in suitable covered containers     | be stored within the pitch, | collection scheme.          |
| display of goods or in   |       | Condition 18 there is a     | (in accordance with condition      | and submit the reference    |                             |
| connection with his or   |       | specific exemption for      | 53) that are located within the    | to containers in condition  |                             |
| her business and         |       | refuse containers to be     | pitch until such time as it is due | to 18 remains.              |                             |
| includes all goods       |       | contained within the pitch. | to be collected under the          |                             |                             |
| offered or to be offered |       | Surely this is a            | relevant waste collection          |                             |                             |
| for sale and any         |       | contradiction? Also,        | scheme. It is therefore            |                             |                             |
| additional structure or  |       | traders have experienced    | proposed to reflect this in the    |                             |                             |
| equipment used as        |       | delay with the collection   | definition:                        |                             |                             |
| part of the stall or     |       | of waste, and cannot be     | "On "isolated pitches" this        |                             |                             |
| business. On "isolated   |       | expected to keep build-up   | also includes all refuse created   |                             |                             |
| pitches" this also       |       | of rubbish inside the       | as a result of the business,       |                             |                             |
| includes all rubbish     |       | receptacle.                 | except when it is left outside of  |                             |                             |
| created as a result of   |       |                             | the pitch in accordance with the   |                             |                             |
| the business.            |       |                             | waste collection scheme for        |                             |                             |
|                          |       |                             | that pitch."                       |                             |                             |
|                          |       |                             | Waste collections are paid for     |                             |                             |
|                          |       |                             | as part of the pitch fees. If the  |                             |                             |
|                          |       |                             | number of waste collections per    |                             |                             |
|                          |       |                             | day or the times of waste          |                             |                             |
|                          |       |                             | collections are insufficient /     |                             |                             |
|                          |       |                             | inappropriate for any particular   |                             |                             |
|                          |       |                             | pitch, it is an operational issue  |                             |                             |
|                          |       |                             | that can be reviewed. Leaving      |                             |                             |
|                          |       |                             | refuse outside of the pitch other  |                             |                             |
|                          |       |                             | than when it is due to be          |                             |                             |
|                          |       |                             | collected is inconsistent with     |                             |                             |
|                          |       |                             | other businesses in                |                             |                             |
|                          |       |                             | Westminster.                       |                             |                             |

| 15. The trader shall have third party public liability insurance cover that is effective throughout the time that the licence is in effect that covers the trader and all registered assistants whilst working on the stall. The insurance cover shall have a minimum liability of £2,000,000 or to the cover mutually agreed between the Council and the relevant street traders' or exhibitors' Association. | BRAA | This should not apply to BWR as we don't have assistants (as in 3,4,5). BWR needs to have written exemption for this, at least by email. | Disagree - even if the artist did not have any assistants, they would still need to have insurance in place. The proposed condition would therefore need to apply. | BRAA Can only insure Artists, not Assistants. This is because SAA (the Society for All Artists) who underwrite our Policy will only insure Artists. The result of your stipulation would be that once again, BRAA will lose members to other bodies offering 'Market Trading Insurance'. The cost of such Insurance is much higher (around £60 pa. as opposed to our £25) and may not be as comprehensive as it will not be tailored to Artists. Yet again, Artists will leave the Exhibition, as costs will become too high in a socio-economic climate when sales are | The concern about losing members is noted but uninsured trading activities couldn't be allowed. If an artist left a registered assistant in charge of their stall, we would still need public liability insurance to cover the operation. The proposed condition therefore hasn't been amended. |
|--|------|--|--|---|---|
|  |      |  |  | _   |   |

| 18. The trading area shall not exceed the dimensions specified on the licence and where applicable, any pitch limits marked on the ground, except during immediate restocking of the stall. The width of the pitch at the Bayswater Road and Green Park Exhibition shall be eighteen inches from the back edge of the footway.  All goods, containers (except refuse containers used solely | WESTA | Please see comment above under Definitions heading regarding this condition regarding refuse.   | We shall remove the exception for refuse containers in the proposed condition to avoid contradicting the definition of stall: "All goods, containers and other articles shall be contained within the licensed pitch area and height and shall not project beyond."   | See comment above. Strongly object The Association continues to strongly object. As explained there is insufficient space for refuse and containers to be stored within the pitch, and submit the reference to containers in condition to 18 remains. | Proposed condition amended to remove reference to refuse containers. |
|---|-------|---|---|---|--|
| containers used solely for the purpose) and other articles shall be contained within the licensed pitch area and height and shall not project beyond.   |       |   |   |   |  |
| 23 The trader shall, at all times that they are trading, display a plate supplied by the Council indicating the licensed pitch number of the stall. This plate shall be kept prominently exhibited on the stall together with the name or business name of the trader.  | GPACA | For exhibitors, security and their safety are paramount. We have always opposed openly displaying name and address and simultaneously exhibitor's photo image on the 'licence plates' (which are meant to identify the pitch and not the licence holder.  For the unwary exhibitor, | We acknowledge the concerns of the association but the licence plates are intended to demonstrate to the public that the trader is licensed and has been approved by Westminster City Council to operate at the location. A photograph is required to do this.  Furthermore, should any member of the public wish to make a complaint about a licence holder, they need to be | Objection to displaying name and photograph remains.  | Proposed condition not amended.                                      |
|   |       | there are many  | able to identify the trader by  |   |  |

|  |       | opportunists intent on criminal activities to be alert to. For the most part, licence holders are alone and feel vulnerable at times.   | their name. This is the reason for including the licence holder's name on the licence plate.  |   |   |
|--|-------|---|---|---|---|
| (24)The trader shall ensure that all goods displayed on the pitch or services offered on the pitch are priced in such a manner that customers can determine their price without assistance from the trader. (31)No notices shall be displayed in the licensed pitch that would restrict a consumer's statutory rights, such as "No refunds" or "No returns". | WESTA | Members object to these additional conditions because they are duplicated by other legislation. Furthermore, the council has made it very clear they will not permit 'placards/boards and other such items' to be attached to the outside of stalls, and for majority of traders there is not enough space. | These conditions set the standard for all street trading activities. Inclusion within the conditions will enable penalty points to be applied for noncompliance. Trading Standards proposed the conditions and will work with the City Inspectors if enforcement action is required. This will be undertaken in accordance with the penalty point scheme. | As stated in our representation and discussed at the meeting, licence holders are concerned about the approach to enforcement where officers have duplicate statute to use for non-compliance. We would ask officers to produce an enforcement protocol outlining their approach. It is suggested this protocol could form part of the penalty point scheme. Insufficient space to display notices. | The City Inspectors will work with Trading Standards Officers to ensure that standards across street trading activities are maintained. It is unlikely that a prosecution would be taken for only failing to display prices or for displaying notices that would restrict a consumer's statutory rights. However, legal proceedings may be instigated for such offences if there are other issues on the stall. |

| 40 A generator shall    | WESTA | Traders on isolated          | Allowing the siting of any       | Not agree with Council      | Proposed condition only      |
|-------------------------|-------|------------------------------|----------------------------------|-----------------------------|------------------------------|
| only be used where no   |       | pitches have been waiting    | equipment outside of the stall   | comment. It must be         | amended to allow             |
| electricity supply has  |       | for electricity installation | would increase the size of the   | recognised that existing    | alternative generators but   |
| been provided by the    |       | for a long time, even        | pitch and in the case of an      | stall designs cannot        | not to allow the positioning |
| Council and the         |       | years. By the nature of      | isolated pitch, may breach the   | accommodate a               | of generators outside of the |
| Council has given       |       | their receptacles, traders   | planning permission. If a trader | generator within the pitch, | pitch.                       |
| consent for the use of  |       | may not be able to           | wishes to use a generator to     | and surely this would not   |                              |
| a generator by the      |       | position a generator         | provide power to their stall, it | be safe. For isolated       |                              |
| trader. In such cases,  |       | within the licensed pitch –  | should be incorporated in to     | pitches there must be an    |                              |
| only a diesel-powered   |       | the receptacle takes up      | their stall design and should be | exemption.                  |                              |
| generator shall be      |       | the pitch dimensions. In     | located inside the pitch.        |                             |                              |
| used. The generator     |       | these cases it seems only    |                                  |                             |                              |
| shall be located within |       | fair that traders be         | The limitation on diesel-        |                             |                              |
| the licensed pitch and  |       | allowed to have a            | powered generators will be       |                             |                              |
| so positioned that:     |       | generator, and               | revised to allow generators      |                             |                              |
|                         |       | dispensation to place the    | other than petrol-powered        |                             |                              |
|                         |       | generator in a safe place    | generators:                      |                             |                              |
|                         |       | outside the dimensions of    | "In such cases, no petrol-       |                             |                              |
|                         |       | the pitch.                   | powered generators shall be      |                             |                              |
|                         |       | Marahan waydalika ta         | used." instead of "In such       |                             |                              |
|                         |       | Member would like to         | cases, only a diesel-powered     |                             |                              |
|                         |       | know why the council         | generator shall be used."        |                             |                              |
|                         |       | would only allow diesel-     |                                  |                             |                              |
| 1                       | 1     | powered generators?          |                                  |                             | l l                          |

| 55 Removal -The          | WESTA | Members understand at        | The powers/duties that the        | WESTA will approach      | Proposed condition not |
|--------------------------|-------|------------------------------|-----------------------------------|--------------------------|------------------------|
| trader or their          |       | times there will be a        | Council is using should be        | Special Events & Filming | amended.               |
| assistants shall         |       | necessity to make            | explained when a trader is        | to explain powers etc.   |                        |
| remove the stall and     |       | arrangements for removal     | asked to remove their stall.      |                          |                        |
| goods for so long as     |       | of receptacles at short      | Where a pitch becomes             |                          |                        |
| may be necessary in      |       | notice. However, traders     | temporarily unsuitable for street |                          |                        |
| the event of an          |       | would be interested to       | trading purposes, the Council     |                          |                        |
| emergency or in          |       | know the statute etc.        | will facilitate a temporary       |                          |                        |
| exercise of the          |       | under which the Council      | relocation, where possible, in    |                          |                        |
| Council's powers and     |       | exercises it powers and      | accordance with the street        |                          |                        |
| duties when              |       | duties. It is suggested this | trading policy. Where a trader    |                          |                        |
| reasonably required to   |       | information be contained     | considers that any request is     |                          |                        |
| do so by a duly          |       | within the Informative       | not reasonable and therefore      |                          |                        |
| authorised officer of    |       | section at the end of the    | contrary to the condition, they   |                          |                        |
| the Council, a police    |       | document.                    | should challenge the request.     |                          |                        |
| officer or an officer of |       |                              | - "                               |                          |                        |
| any other emergency      |       |                              |                                   |                          |                        |
| service.                 |       |                              |                                   |                          |                        |

### Representation from the West End Street Trading Association about the penalty point scheme

Comments Response

|   | Response   |   |  |
|---|--|---|--|
| There is no allocation of points for proposed Standard Condition 3. Why is this?  | This would be dealt with when a trader wishes to register more than 3 assistants, rather than points being allocated. Reference to this will be included in the schedule to the penalty points scheme.   | Noted   | -  |
| 1. Effective date of the Scheme will need to be updated so as to remove confusion as to which Scheme will be in force once any changes are approved.  | Agree that the effective date of the revised scheme should be updated.   | Noted   | -  |
| 2. Change licensee to licence holder, and change worker to assistant. This would be more in line with the wording of the 1999 Act, and in addition consider changing the proposed Standard Conditions to the same. For example, change trader to licence holder.  | Reference to licensee or trader will be replaced with licence holder and any reference to worker will be replaced with assistant or registered assistant.  | Noted   | -  |
| 3. Review Council officer titles within the document to reflect change in the operational structure of Public Protection & Licensing.   | Agree these should be updated.   | Noted   | -  |
| 4. Review and clarify who will be the senior officer to deal with appeals on receipt of mitigation in respect of points issued. Members are very concerned about the way in which past appeals have been dealt with, and in particular the time taken for a decision to be made. It is suggested a timeframe be incorporated into the scheme, and if not met the notice is cancelled. In addition, on request of either party, an interview convened with relevant parties present.           | We note your concerns about who will review alleged offences where letters of mitigation are provided by a trader and also timescales for considering such appeals but we are not proposing to change how the scheme is operated at present. This will be reviewed at a future date. | At the time the new conditions come in to force, licence holders must be informed of procedure and who to write to to submit an appeal. | The contact and address for submitting appeals will be included in the scheme. |
| 5. The scheme makes provision for a penalty point notice to be sent by post if neither licence holder or assistant is present, or refusal to accept/sign notice. In the past, delay of posting by the council and period of time elapsed before licence holder is in receipt has led to confusion about number of points issued, It is suggested a timeframe be incorporated into the scheme, and if not me the notice is cancelled. All notices sent by post should be by Recorded Delivery. | We note your suggestion that a more rigid timeframe for the allocation of points should be stipulated but we are not proposing to change how the scheme is operated at present. This will be reviewed this at a future date.   | Noted   | -  |

| 6. Proposed standard conditions 1, 2, 4 and 5 require      | The 7 day notification period is a more realistic    | Noted | - |
|--|--|-------|---|
| the licence holder to notify council of any changes within | expectation than requiring notification as soon as a |       |   |
| 7 days. It would be interesting to know how the council    | change occurs. Where the Council becomes aware       |       |   |
| will prove non-compliance, and also award the penalty      | that the condition has been breached, penalty points |       |   |
| points.  | will be allocated.                                   |       |   |
|  |  |       |   |

### Annex E

**Proposed Schedule to the Penalty Point Scheme** 

| Proposed Condition No. | Breach of Condition   | Proposed Points   |
|------------------------|---|---|
| 1                      | The licence holder fails to notify Council of change of name, address, telephone number or e-mail address within 7 days.  | 3   |
| 2                      | The licence holder fails to provide adequate storage and/or fails to notify the Council of change in storage address within 7 days of the change.   | 5   |
| 3                      | The licence holder attempts to have more than three assistants registered with the Council at any one time.   | Dealt with administratively<br>rather than through<br>enforcement |
| 4                      | The licence holder fails to notify Council of change of name or contact details of their assistant(s).  | 3   |
| 5                      | The licence holder fails to notify Council that assistant has ceased working for them.  | 3   |
| 6                      | Licence holder allows trading without licence holder or registered assistant on stall.  | 5   |
| 7                      | Registered assistant not carrying photographic ID   | 5   |
| 8                      | Trading takes place outside times authorised by the licence.  | 5   |
| 9                      | Trading takes place other than on the licensed pitch or other location agreed by WCC.   | 5   |
| 10                     | The licence holder selling commodities or providing services not listed on licence.   | 5   |
| 11                     | The licence holder selling or in possession of counterfeit goods.   | 5   |
| 12                     | No record of suppliers kept and/or made available to Council Officer.   | 5   |
| 13                     | The licence holder using a receptacle not approved by the Council or appropriately maintained.  | 5   |
| 14                     | Receptacle for sale of food is not maintained or regularly cleaned.   | 5   |
| 15                     | The licence holder does not have public liability insurance covering them and assistants.   | 5   |
| 16                     | Copy of public liability insurance or similar evidence not available on stall.  | 5   |
| 17                     | The licence holder sets up pitch before their specified start time, does not have stall in position by the prescribed time or doesn't commence trading within one hour of the prescribed set-up time. | 5   |
| 18                     | The licence holder operates stall outside dimensions indicated on licence and/or goods are not contained in the licensed area.  | 5   |

|    | The licence holder connects to the electrical supply of a premises without consent of bill payer & Council.   |   |
|----|---|---|
| 19 | Supply lines lower than 2.6m and/or cables trailed along the ground.  | 5 |
|    | Supply lines not securely installed or suitably protected from damage and water ingress.  |   |
| 20 | Barriers used without consent from Council  | 3 |
| 21 | Bayswater Road & Green Park awning exceeds permitted dimensions.  | 3 |
| 22 | Licence and conditions not available on stall.  | 5 |
| 23 | Licence plate not on display  | 5 |
| 24 | Goods/services not appropriately priced such that the price can be determined without assistance from the licence holder.   | 3 |
| 25 | Advertisements not in pitch and/or exceed 10% of surface area of stall/panel.   | 3 |
|    | Name of the stall & goods or services on offer displayed other than:  |   |
| 26 | (i) Kiosks or mobile stall - on a frieze or similar designed high-level place equivalent to a shop front.   | 3 |
|    | (ii) Gazebo, tensioned stall roof or umbrella with a valance - on the valance or board inside the stall.  |   |
| 27 | Advertising goods etc. other than those offered for sale on pitch.  | 3 |
| 28 | Advertisements comprising of 3D representations of products on stall.   | 3 |
| 29 | Free-standing advertisements outside pitch area   | 3 |
| 30 | A-board or other free-standing advertisement in pitch that does not have Council approval.  | 3 |
| 31 | Notices displayed that restrict a customer's statutory rights, e.g. "no refund" or "no returns"   | 5 |
| 32 | The licence holder at Bayswater Road does not have "Own work notice" displayed  | 3 |
| 33 | Vehicles left in market after permitted time, whilst not being used as the licensed receptacle, not in approved parking spaces or for loading/unloading.                                    | 5 |
|    | Vehicle returned to the market after the permitted time.  |   |
| 34 | The licence holder not complying with all current food safety and food standards legislation.   | 5 |
| 35 | No first aid box  | 3 |
| 36 | The licence holder not complying with all relevant and current legal requirements for health and safety (including, but not limited to, those relating to electrical, gas and fire safety). | 5 |
|    |   |   |

| 37 | Heat producing equipment not placed safely within trading area.   | 5 |
|----|---|---|
| 20 | Electrical supply provided by the Council but other electrical supply used by licence holder.   | F |
| 38 | Electrical equipment not compatible with the electrical supply or exceeds the supply's rating.  | 5 |
| 39 | The licence holder using electrical supply of premises without consent of bill payer and Council, supply lines less than 2.6m above ground and/or supply line not securely protected from damage and water ingress. | 5 |
|    | Generator used without consent of Council.  |   |
| 40 | Generator is (i) accessible by the public and presents a danger to the passing public; (ii) a fire or similar hazard risk (iii) causes noise or fume nuisance.  | 5 |
|    | Petroleum powered generators incorrectly refuelled or with inappropriate fuel cans.   |   |
|    | Electrical connections do not comply with the current edition of the IET Wiring Regulations and/or  |   |
| 41 | equipment is not safe.  | 5 |
|    | Certificate of testing by a competent person not available on stall and/or made available for inspection.   |   |
|    | Gas appliances, flues, pipe work and safety devices not maintained.   |   |
| 42 | Certificate of testing by a competent person not available on stall and/or made available for inspection.   | 5 |
| 43 | LPG cylinders, regulators and change-over devices not appropriately positioned, ventilated and secured. Pipework etc. used without appropriate joints.  | 5 |
| 44 | Trading without adequate fire safety equipment. Equipment not tested or in good working order.  | 5 |
| 45 | The licence holder not familiar with the operation of their fire safety equipment and/or equipment not readily available for use on the stall.  | 5 |
| 46 | The licence holder's assistants not aware of what to do in the event of a fire.   | 5 |
| 47 | Pitch not clean and tidy. Build-up of combustible materials on stall.   | 5 |
| 48 | The licence holder and/or assistants do not treat the public and Council Officers fairly and with courtesy.   | 5 |
| 49 | The licence holder and/or assistants engage in criminal activity or anti-social behaviour at the pitch.   | 5 |
| 50 | The licence holder and assistants not assisting Council Officers in carrying out their duties.  | 5 |
| 51 | The licence holder uses equipment to produce music/sound on their pitch.  | 5 |

| 52 | The licence holder intentionally causes damage to the carriageway/footway or pitch left in unclean condition.                          | 5 |
|----|--|---|
| 53 | Refuse not placed in containers or not kept as clean as possible   | 5 |
| 54 | Refuse containers not emptied when necessary. Waste water and oil not removed by the licence holder.                                   | 5 |
| 55 | Stall not removed in event of an emergency.  | 5 |
| 56 | Receptacle on Church Street, Berwick Street, Maida Hill, Rupert Street, Strutton Ground or Tachbrook Street Markets removed before 4pm | 5 |
| 57 | Stall and goods not removed to place of storage after trading.   | 5 |